

Consolidated financial statements of

**The Corporation of the
City of Burlington**

December 31, 2022

The Corporation of the City of Burlington

December 31, 2022

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Independent Auditor's Report

To the Members of Council of
The Corporation of the City of Burlington

Opinion

We have audited the consolidated financial statements of the Corporation of the City of Burlington (the "City"), which comprise the consolidated statement of financial position as at December 31, 2022, and the consolidated statements of operations, change in net financial assets and cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies (collectively referred to as the "financial statements").

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the City as at December 31, 2022, and the results of its operations, changes in net financial assets, and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards ("Canadian GAAS"). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are independent of the City in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibilities of Management and Council for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the City's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the City or to cease operations, or has no realistic alternative but to do so.

Council is responsible for overseeing the City's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian GAAS will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian GAAS, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the City's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the City to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the City to express an opinion on the financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Deloitte LLP

Chartered Professional Accountants
Licensed Public Accountants
June 28, 2023

The Corporation of the City of Burlington

Consolidated statement of operations

year ended December 31, 2022

(All amounts are in thousands of dollars)

	2022 Budget (Note 15)	2022 Actual	2021 Actual
	\$	\$	\$
Revenues			
Taxation	196,364	194,827	186,109
User fees and charges	32,150	40,763	24,323
Grants			
Government of Canada	5,878	9,156	2,434
Province of Ontario	2,863	6,988	8,674
Contributions from developers	930	7,456	14,462
Investment income	5,484	8,361	8,802
Gain (loss) on sale of tangible capital assets	303	21,550	(46)
Penalties and interest on taxes	2,175	2,365	2,423
Donations	282	1,030	299
Fines and penalties	11,745	9,207	8,992
Rents and concessions	4,554	6,010	4,346
Licenses and permits	9,445	10,234	7,077
Other	589	1,578	1,095
Hydro dividends and interest	3,930	3,765	4,084
Contributed tangible capital assets	-	-	1,437
Burlington Enterprises Corporation, net increase in equity (Note 11)	-	4,415	2,307
Total revenues	276,692	327,705	276,818
Expenses (Note 12)			
General government	38,691	43,936	43,821
Protection to persons and property	42,715	51,078	49,901
Transportation services	79,659	90,634	84,202
Environmental services	6,089	6,031	5,539
Health services	418	455	399
Recreation and cultural services	69,614	74,195	61,243
Planning and development	10,627	8,904	7,807
Total expenses	247,813	275,233	252,912
Annual surplus	28,879	52,472	23,906
Accumulated surplus, beginning of year	1,129,178	1,129,178	1,105,272
Accumulated surplus, end of year (Note 10)	1,158,057	1,181,650	1,129,178

The accompanying notes to the consolidated financial statements are an integral part of this consolidated financial statement.

The Corporation of the City of Burlington

Consolidated statement of change in net financial assets year ended December 31, 2022

(All amounts are in thousands of dollars)

	2022 Budget (Note 15)	2022 Actual	2021 Actual
	\$	\$	\$
Annual surplus	28,879	52,472	23,906
Purchase of tangible capital assets	(72,061)	(91,132)	(38,190)
Contributed tangible capital assets	-	-	(1,437)
Amortization	41,721	38,809	38,265
(Gain) loss on disposal of tangible capital assets	-	(21,550)	46
Proceeds on sale of tangible capital assets	-	21,955	225
Change in supplies of inventory	-	(253)	(48)
Change in prepaid expenses	-	87	(367)
(Decrease) increase in net financial assets	(1,461)	388	22,400
Net financial assets, beginning of year	239,542	239,542	217,142
Net financial assets, end of year	238,081	239,930	239,542

The accompanying notes to the consolidated financial statements are an integral part of this consolidated financial statement.

The Corporation of the City of Burlington

Consolidated statement of financial position

as at December 31, 2022

(All amounts are in thousands of dollars)

	2022	2021
	\$	\$
Financial assets		
Cash and cash equivalents	11,118	54,632
Taxes receivable (Note 2)	12,262	10,657
Accounts receivable	31,287	23,380
Investments (Note 4)	273,088	246,399
Investment in Burlington Enterprises Corporation (Note 11)	144,415	140,000
	472,170	475,068
Liabilities		
Accounts payable and accrued liabilities	37,372	32,158
Other liabilities	279	289
Deferred revenue - general	7,514	8,328
Deferred revenue - obligatory reserve funds (Note 5)	78,008	84,451
Employee future benefits (Note 6)	35,238	35,474
Long-term debt (Note 8)	73,829	74,826
	232,240	235,526
Net financial assets	239,930	239,542
Non-financial assets		
Tangible capital assets (Note 9)	937,247	885,329
Inventory	2,810	2,557
Prepaid expenses	1,663	1,750
	941,720	889,636
Commitments and contingencies (Note 14)		
Accumulated surplus (Note 10)	1,181,650	1,129,178

The accompanying notes to the consolidated financial statements are an integral part of this consolidated financial statement.

The Corporation of the City of Burlington

Consolidated statement of cash flows

year ended December 31, 2022

(All amounts are in thousands of dollars)

	2022	2021
	\$	\$
Operating activities		
Annual surplus	52,472	23,905
Non-cash charges to operations		
Amortization	38,809	38,265
(Gain) loss on disposal of tangible capital assets	(21,550)	46
Contributed tangible capital assets	-	(1,437)
Burlington Enterprises Corporation, net income	(6,815)	(4,707)
Net change in non-cash working capital balances (Note 17)	(11,967)	25,308
Cash provided by operating activities	50,949	81,380
Capital activities		
Purchase of tangible capital assets	(91,132)	(38,190)
Proceeds on sale of tangible capital assets	21,955	225
Net decrease in cash from capital activities	(69,177)	(37,965)
Investing activity		
Increase in investments	(26,689)	(52,176)
Net decrease in cash from investing activity	(26,689)	(52,176)
Financing activities		
New debt issued	13,093	6,685
Debt principal repayments	(14,090)	(13,841)
Dividends received	2,400	2,400
Net decrease in cash from financing activities	1,403	(4,756)
Change in cash and cash equivalents	(43,514)	(13,517)
Cash and cash equivalents, beginning of year	54,632	68,149
Cash and cash equivalents, end of year	11,118	54,632
Cash and cash equivalents consist of:		
Cash	4,618	28,132
Cash equivalents	6,500	26,500
	11,118	54,632

The accompanying notes to the consolidated financial statements are an integral part of this consolidated financial statement.

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

(All amounts are in thousands of dollars)

1. Accounting Policies

The consolidated financial statements of the City of Burlington (the "City") are prepared by management in accordance with Canadian public sector accounting standards ("PSAS") established by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada (CPA). Significant accounting policies adopted by the City are as follows:

(a) *Basis of consolidation*

(i) Consolidated entities

These consolidated financial statements reflect the assets, liabilities, revenues, expenses and accumulated surplus balances of the reporting entity. The reporting entity includes the activities of all committees of Council and the following boards and enterprises which are under the control of Council:

Burlington Public Library Board
Burlington Museums Board
Burlington Downtown
Aldershot Village Business Improvement Association
Burlington Economic Development Corporation
Burlington Theatre Board

All material inter-entity transactions and balances are eliminated on consolidation.

(ii) Non-consolidated entities

These consolidated financial statements do not reflect the assets, liabilities, revenues, expenses and accumulated surplus and the activities of the following boards and enterprises, which are not under the control of Council:

Burlington Art Gallery
Tourism Burlington
LaSalle Park Marina Association

(iii) Modified equity accounting

Burlington Enterprises Corporation ("BEC") (formerly Burlington Hydro Electric Inc.) is accounted for on a modified equity basis, consistent with the generally accepted accounting treatment for government business enterprises. Under the modified equity basis, the business enterprise's accounting principles are not adjusted to conform to those of the City, and inter-organizational transactions and balances are not eliminated.

(iv) Accounting for the Region and School Board Transactions

The taxation, other revenues, expenses, assets and liabilities with respect to the operations of the Region of Halton and the school boards are not reflected in these financial statements.

(v) Trust funds

Trust Funds and their related operations administered by the City are not consolidated, but are reported separately.

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

(All amounts are in thousands of dollars)

1. Accounting Policies

(b) Basis of accounting

(i) Accrual accounting

The City follows the accrual method of accounting for revenues and expenses, with the exception of Provincial Offences Act fine revenues which are accounted for on a cash basis. Revenues are recognized in the year in which they are earned and measurable. Expenses are recognized as they are incurred and measurable as a result of receipt of goods or services.

Where revenue has been received in advance of expenses being incurred, the amount has been recorded as deferred revenue in the consolidated statement of financial position, and will be recognized as revenue in a future period when the related expenses are incurred.

(ii) Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year, and are not intended for sale in the ordinary course of operations.

1. Tangible capital assets

Tangible capital assets ("TCAs") are recorded at cost, which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The costs, less residual value, of the tangible capital assets are amortized on a straight-line basis over their estimated useful lives as follows:

Land improvements	12 to 100 years
Buildings	10 to 100 years
Leasehold improvements	Term of the Lease
Machinery and equipment	3 to 25 years
Vehicles	5 to 32 years
Linear assets	4 to 80 years

A full year's amortization is taken in the year of asset acquisition and disposal. Works in progress are not amortized until the asset is available for productive use, at which time they are capitalized.

The City has a capitalization threshold for each individual asset class, so that individual TCAs of lesser value are expensed, unless they are pooled because, collectively, they have significant value, or for operational reasons. Capitalization threshold by individual asset class are as follows:

Land	\$Nil
Land improvement	\$20
Buildings/leasehold improvements	\$30
Machinery and equipment	\$5
Vehicles	\$5
Linear assets	\$20
Work-in-progress	Same as above by individual asset

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

(All amounts are in thousands of dollars)

1. Accounting Policies

(b) Basis of accounting

(ii) Non-financial assets

The City's tangible capital asset policy does not allow for the capitalization of interest costs associated with the acquisition or construction of TCAs.

2. Contribution of tangible capital assets

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt, and that fair value is also recorded as revenue. Similarly, transfers of assets to third parties are recorded as an expense equal to the net book value of the assets as of the date of transfer.

3. Leases

Leases are classified as capital or operating leases. Leases which transfer substantially all risks and benefits incidental to ownership of property are accounted for as capital leases. All other leases are accounted for as operating leases and the related lease payments are charged to expenses as incurred.

4. Inventories

Inventories held for consumption are recorded at the lower of cost and net realizable value.

(iii) Government transfers

Government transfers are recognized as revenues by the City in the period during which the transfer is authorized and any eligibility criteria are met. Government transfers are deferred if they are restricted through stipulations that require specific actions or programs to be carried out in order to keep the transfer. For such transfers, revenue is recognized when the stipulation has been met.

(iv) Deferred revenue - Obligatory reserve funds

The City receives development charges and subdivider contributions under the authority of provincial legislation and City by-laws. These funds, by their nature, are restricted in their use and, until applied to specific capital works, are recorded as deferred revenue. Amounts applied to qualifying capital projects are recorded as revenue in the fiscal period they are expended.

(v) Employee future benefits

The present value of the cost of providing employees with future benefits programs is expensed as employees earn these entitlements through service. The cost of the benefits earned by employees is actuarially determined using the projected benefit method pro-rated on service and management's best estimate of retirement ages of employees and expected health care and dental costs. Actuarial gains or losses are amortized on a straight line basis over the expected average remaining service life of all employees covered.

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

(All amounts are in thousands of dollars)

1. Accounting Policies

(b) *Basis of accounting*

(vi) Tax revenue

Tax revenue is recognized on all taxable properties within the City that are included in the tax roll provided by the Municipal Property Assessment Corporation, using property values included in the tax roll or property values that can be reasonably estimated by the City as it relates to supplementary or omitted assessments, at tax rates authorized by Council for the City's own purposes in the period for which the tax is levied.

(vii) Investment income

Investment income earned on surplus current funds, capital funds, reserves and reserve funds (other than obligatory reserve funds) are reported as revenue in the period earned. Investment income earned on obligatory reserve funds is added to the fund balance and forms part of the deferred revenue – obligatory reserve funds balance.

(viii) Cash and cash equivalents

Cash and cash equivalents consist of cash on hand, demand deposits, and short-term, highly liquid investments that are readily convertible to known amounts of cash. Cash equivalents have a short-term maturity of three months or less from the year end date.

(ix) Liability for Contaminated Sites

A liability for the remediation of a contaminated site is recognized as the best estimate of the amount required to remediate the contaminated site when contamination exceeding an environmental standard exists, the City is either directly responsible or accepts responsibility, it is expected that the future economic benefit will be given up, and a reasonable estimate of the amount is determinable. If the likelihood of the City's obligation to incur these costs is either not determinable, or if an amount cannot be reasonably estimated, the costs are disclosed as contingent liabilities in the notes to the financial statements.

(x) Use of estimates

The preparation of financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting periods. Significant estimates relate to the allowance for taxes receivable, the allowance for doubtful accounts receivable, accrued liabilities, employee future benefits, contaminated sites and useful lives of tangible capital assets. Actual results could differ from these estimates.

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

(All amounts are in thousands of dollars)

2. Taxes receivable

Taxes receivable represent uncollected taxes billed for the following purposes based on total assessments:

	2022	2021
	\$	\$
City of Burlington	5,289	4,511
Region of Halton	3,917	3,408
Halton school boards	3,056	2,738
	12,262	10,657

3. Trust funds

Trust funds administered by the City amounting to \$15,728 (2021 - \$14,478) have not been included in the Consolidated Statement of Financial Position nor have their operations been included in the Consolidated Statement of Operations.

4. Investments

Investments of \$273,088 (2021 - \$246,399) reported on the Consolidated Statement of Financial Position at cost, had a market value of \$226,772 (2021 - \$248,056) at the end of the year.

5. Deferred revenue - obligatory reserve funds

A requirement of PSAS is that obligatory reserve funds be reported as deferred revenue. This requirement is in place as provincial legislation restricts how these funds may be used and under certain circumstances these funds may be refunded.

The net change during the year in the legislatively restricted deferred revenue balances is as follows:

	Development charges	Parkland	Gas Tax	2022 Total	2021 Total
	\$	\$	\$	\$	\$
Balance, beginning of year	47,755	12,708	23,988	84,451	70,155
Restricted funds received	3,839	710	8,195	12,744	30,713
Interest earned	660	92	142	894	322
Transfers between reserve funds	-	(200)	-	(200)	(200)
Revenue recognized	(5,126)	(2,131)	(12,624)	(19,881)	(16,539)
Balance, end of year	47,128	11,179	19,701	78,008	84,451

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

(All amounts are in thousands of dollars)

6. Employee future benefits

The City provides certain employee benefits which will require funding in future periods.

	2022	2021
	\$	\$
Banked overtime	470	286
WSIB	12,755	12,439
Vacation pay liability	4,673	6,245
Retiree benefits	16,716	15,880
Life, medical and dental benefits	624	624
Total	35,238	35,474

(a) *Liability for banked overtime*

Under the Employee Benefit Plan, unused banked overtime can accumulate and certain employees may become entitled to a cash payment upon termination of services.

(b) *Liability for Workplace Safety & Insurance ("WSIB")*

The City is a Schedule II employer under the Workplace Safety and Insurance Act. As a Schedule II employer, the City assumes the liability for any award made under the Act.

An actuarial valuation as at December 31, 2021, provided the basis for the liability of \$12,755 (2021 - \$12,439). This increase in liability is the result of settlements of firefighter survivor benefit claims awarded and pending. The liability is net of an actuarial loss of \$2,553 (2021 - \$2,392). The loss is due to actual experience compared with the previous actuarial update arising from projected claims for survivor benefits. Amortization of \$374 (2021 - \$341) is included. A reserve fund in the amount of \$8,286 (2021 - \$7,736) has been provided for this liability and is reported in Note 10.

(c) *Retiree benefits*

A liability of \$16,716 (2021 - \$15,880) has been reported on the Consolidated Statement of Financial Position for the liability accruing to existing employees for dental, health care and life benefits and for retired employees for dental, health and life benefits coverage up to the age of 65. The amounts reported are based on an actuarial valuation that was conducted as at December 31, 2021, using a discount rate of 3.25% and assuming an inflation rate of 1.75%. The liability is net of an unamortized actuarial loss of \$3,127 (2021 - \$3,740) due to the actual experience as compared with the previous actuarial update but includes amortization of \$613 (2021 - \$536). A reserve fund in the amount of \$4,367 (2021 - \$4,408) has been provided for this liability and is reported in Note 10.

The City maintains life, medical and dental insurance for disabled employees. The liability is estimated at \$624 (2021 - \$624).

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

(All amounts are in thousands of dollars)

6. Employee future benefits

Information about the City's retiree benefits plan is as follows:

	2022	2021
	\$	\$
Accrued benefit obligation		
Balance, beginning of year	(19,620)	(18,223)
Current benefit expense	(866)	(822)
Interest	(631)	(724)
Benefits paid	1,274	1,067
Actuarial loss from valuation	-	(918)
Accrued benefit obligation, end of the year	(19,843)	(19,620)
Unamortized actuarial loss	3,127	3,740
Liability for benefits	(16,716)	(15,880)
Amortization of actuarial loss	(613)	(536)

7. Pension agreements

The City makes contributions to the Ontario Municipal Employees Retirement System (OMERS), which is a multi-employer plan, on behalf of its entire permanent staff. The Plan is a defined benefit plan, which specifies the amount of the retirement benefit to be received by the employees based on length of service and rates of pay.

Contributions to OMERS are made at rates ranging from 9% to 15.8%. Contribution rates are dependent on proposed retirement age and the level of earnings. The amount contributed to OMERS for 2022 was \$10,377 (2021 - \$9,830) for current service and is included as an expense on the Consolidated Statement of Operations.

The OMERS pension plan has a funding deficit of \$6,700,000 at December 31, 2022 based on the actuarial funding valuation as at that date. If actuarial surpluses are not available to offset the existing deficit and subsidize future contributions, additional increases in the contributions may be required.

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

(All amounts are in thousands of dollars)

8. Long-term debt

- (a) Long-term debt includes amounts incurred by the City including those incurred on behalf of municipal enterprises. The principal repayments required over the next 5 years and thereafter are detailed as follows:

	\$
2023	14,165
2024	13,531
2025	10,640
2026	9,398
2027	6,037
2028 and thereafter	20,058
	<hr/> 73,829 <hr/>

- (b) Total debt charges for the year were as follows:

	2022	2021
	\$	\$
Principal payments	14,090	13,841
Interest	2,002	2,106
	<hr/> 16,092 <hr/>	15,947

These charges were financed from the following sources:

	2022	2021
	\$	\$
General municipal revenues	16,088	15,940
Benefiting landowners	4	7
	<hr/> 16,092 <hr/>	15,947

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

(All amounts are in thousands of dollars)

8. Long-term debt

By-law	Purpose	Interest rates	Maturity dates	2022
		%		\$
12-09	Performing arts centre	4.620	2024	1,678
17-09	Performing arts centre	4.620	2024	89
18-09	Performing arts centre	4.620	2024	425
41-09	Appleby ice expansion	4.620	2024	1,264
47-13	Various	1.250-2.950	2023	965
38-14	Various	1.200-3.450	2024	2,657
38-15	Various	0.850-2.300	2025	4,329
26-16	Various	1.200-2.650	2026	13,547
15-17	Various	1.150-2.850	2027	4,241
12-18	Various	1.850-3.200	2033	14,392
59-19	Various	1.900-2.500	2029	5,573
06-20	Various	0.650-1.800	2030	5,532
20-21	Various	0.300-2.250	2031	6,044
30-22	Various	2.600-3.700	2032	13,093
				73,829

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

9. Tangible capital assets

	Land	Buildings	Vehicles	Machinery and equipment	Land improvements	Linear Assets	Work-in- progress	2022 Total
	\$	\$	\$	\$	\$	\$	\$	\$
Cost								
Balance, beginning of year	171,418	294,451	81,607	47,682	111,705	705,851	23,614	1,436,328
Additions	37,358	9,354	6,022	2,763	9,620	11,561	35,996	112,674
Disposals	(11)	(1,061)	(1,455)	(3,244)	(2,830)	(5,720)	(21,542)	(35,863)
Balance, end of year	208,765	302,744	86,174	47,201	118,495	711,692	38,068	1,513,139
Accumulated amortization								
Balance, beginning of year	-	148,210	49,183	33,389	45,769	274,448	-	550,999
Disposals	-	(1,061)	(1,309)	(3,244)	(2,830)	(5,472)	-	(13,916)
Amortization expense	-	9,067	5,673	4,427	4,061	15,581	-	38,809
Balance, end of year	-	156,216	53,547	34,572	47,000	284,557	-	575,892
Net book value, end of year	208,765	146,528	32,627	12,629	71,495	427,135	38,068	937,247

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

9. Tangible capital assets

	Land	Buildings	Vehicles	Machinery and equipment	Land improvements	Linear assets	Work-in- progress	2021 Total
	\$	\$	\$	\$	\$	\$	\$	\$
Cost								
Balance, beginning of year	171,418	287,996	73,404	46,377	107,557	687,704	32,022	1,406,478
Additions	-	6,803	9,120	2,993	5,563	23,556	13,777	61,812
Disposals	-	(348)	(917)	(1,688)	(1,415)	(5,409)	(22,185)	(31,962)
Balance, end of year	171,418	294,451	81,607	47,682	111,705	705,851	23,614	1,436,328
Accumulated amortization								
Balance, beginning of year	-	139,579	44,511	30,327	43,606	264,217	-	522,240
Disposals	-	(333)	(816)	(1,688)	(1,415)	(5,254)	-	(9,506)
Amortization expense	-	8,964	5,488	4,750	3,578	15,485	-	38,265
Balance, end of year	-	148,210	49,183	33,389	45,769	274,448	-	550,999
Net book value, end of year	171,418	146,241	32,424	14,293	65,936	431,403	23,614	885,329

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

(All amounts are in thousands of dollars)

10. Accumulated surplus

	2022	2021
	\$	\$
Accumulated surplus		
Tangible capital assets	937,247	885,329
Operating fund	218,542	213,452
Reserve fund	134,927	140,697
Unfunded	(109,066)	(110,300)
	1,181,650	1,129,178
Reserve and reserve funds set aside by Council		
Capital purposes	48,013	54,667
Vehicle and equipment replacement	4,123	3,171
Stabilization reserve funds	18,252	22,192
Contingency reserve	15,532	14,150
Employee accident reserve fund	8,286	7,736
Employee benefits reserve fund	4,367	4,408
Corporate reserve	5,251	4,926
Program specific reserve funds	20,246	20,401
Local boards reserve funds	10,761	8,925
Program specific reserve	96	121
	134,927	140,697

Accumulated surplus consists of individual fund surplus and reserves and reserve funds as above.

11. Investment in Burlington Enterprises Corporation (formerly "Burlington Hydro Electric Inc.")

In compliance with provincial legislation enacted to restructure the electrical industry in Ontario, Council approved the incorporation of the electricity distribution business of the former Burlington Hydro-Electric Commission (the "Commission"). Pursuant to this legislation, the City incorporated three companies, Burlington Hydro Electric Inc. ("BHEI") and its wholly-owned subsidiaries, Burlington Hydro Inc. ("BHI") and Burlington Electricity Services Inc. ("BESI").

BHEI was incorporated on December 1, 1999 as a wholly-owned subsidiary of the City and commenced active operations on January 1, 2000. At incorporation, 1,000 shares were issued for \$100 cash to the City. Effective January 1, 2000, substantially all of the assets and liabilities of the former Commission were transferred to BHEI. Effective October 15, 2019, BHEI was renamed Burlington Enterprises Corporation ("BEC").

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

(All amounts are in thousands of dollars)

11. Investment in Burlington Enterprises Corporation (formerly "Burlington Hydro Electric Inc.")

The City's financial statements reported an increase in municipal position as a result of this transaction and the subsequent operations of BEC, which is comprised of the following:

\$

Continuity of investment

Balance at January 01, 2022	140,000
Net income for year	6,815
Dividends received during the year	(2,400)
Net increase in equity during the year	4,415
Ending balance, December 31, 2022	144,415

As a business enterprise of the City, BEC is accounted for on a modified equity basis in these financial statements.

The following table provides condensed, consolidated supplementary financial information for BEC for the years ended December 31, 2022 and 2021:

	2022	2021
	\$	\$
Financial position		
Current assets	52,578	47,369
Capital assets	173,195	163,247
Other assets	13,042	13,687
Regulatory balances	28,625	20,315
Total assets and regulatory balances	267,440	244,618
Current liabilities	36,234	24,489
Promissory note payable to City of Burlington	47,879	47,879
Customer's deposits	2,731	2,842
Ontario Infrastructure Loan	18,957	20,923
Finance lease liabilities	175	180
Other liabilities	-	2,801
Deferred Revenue	41,452	36,623
Deferred tax liability	6,292	4,727
Liability for future benefits	3,415	4,642
Regulatory Balances	13,769	7,391
Total liabilities	170,904	152,497
Net assets	96,536	92,121
Results of operations		
Net revenues	38,600	37,661
Operating expenses	(31,785)	(32,954)
	6,815	4,707

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

(All amounts are in thousands of dollars)

11. Investment in Burlington Enterprises Corporation (formerly "Burlington Hydro Electric Inc.")

	2022	2021
	\$	\$
The investment in BEC is represented by the following:		
Total net assets	96,536	92,121
Promissory note receivable	47,879	47,879
	144,415	140,000

The following summarizes the City's related party transactions with BEC for the year. All transactions are in the normal course of operations, and are recorded at the exchange value based on normal commercial rates, or as agreed to by the parties.

Gross revenue earned by BEC from the City of Burlington \$3,253 (2021 - \$3,072). Of this amount, \$434 (2021 - \$428) was net distribution revenue.

Payments in Lieu of Taxes paid to the City of Burlington by BEC were \$NIL (2021 - \$152).

In 2021, the City entered into a property lease agreement with BEC for a term of 25 years. During the year the City paid \$130 (2021 - \$76) from this agreement and \$4 (2021 - \$1) from other lease related transactions.

12. Segmented information

The City of Burlington is a diversified lower tier municipality that provides a wide range of services to its citizens, including fire, public transit and recreation programs.

City services are provided by departments and their activities are reported in these funds. Certain departments that have been separately disclosed in the segmented information, along with the services they provide are as follows:

General Government

The General Government section is a key part of the City of Burlington enabling the city to meet its strategic plan goals and in assisting the Community Services and Development & Infrastructure divisions in achieving their service delivery and operational needs. It includes the Mayor and Council, Finance Department, Human Resources Department, Legal Department, Information Technology Services Department and Clerks Department.

Protection of Persons & Property

This section includes net revenue the City realizes from the operations of the Provincial Offences Act ("POA") as well as the costs associated with operating the Burlington Fire Department. The Burlington Fire Department is a composite force consisting of highly trained and caring professionals who provide vital emergency services serving the diverse needs of the community.

Activities of the Department include fire suppression, fire prevention, public education, training and emergency planning.

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

(All amounts are in thousands of dollars)

12. Segmented information

Roads, Parks and Forestry department

The Roads, Parks and Forestry Department provides services related to maintaining roads and parks. This includes awareness and planning for maintenance activities related to growth. The services include winter control activities.

Transit and traffic department

The Transit and Traffic Department is comprised of 3 sections:

The Transit Section is responsible for the provision of public transit services in Burlington including the administration, planning, operations and vehicle maintenance for conventional and specialized transit services.

The Traffic Signal Systems and Parking Section are responsible for the operation and maintenance of the computerized Traffic Signal Control System, Parking By-law enforcement and the management of municipal parking facilities within the downtown.

The Traffic Services Section is responsible for traffic control, traffic calming projects, collision data analysis and School Crossing Guards.

Recreation and culture

It is under the umbrella of recreation and culture that the City presents recreational and cultural opportunities to its citizens. This not only includes recreational programs that foster healthy, active living but also includes the operations of the Libraries and Museums of the City.

Planning and Development

This division's responsibilities include planning development, planning policy, economic development, environmental initiatives, building approvals and inspections within the jurisdiction of the department.

Other

This section consists of other corporate Revenues and Expenses that are not department specific.

Certain allocation methodologies are employed in the preparation of segmented financial information. The General Revenue Fund reports on municipal services that are funded primarily by taxation such as property and business tax revenues. Taxation and payments-in-lieu of taxes are apportioned to General Revenue Fund services based on the Fund's net surplus. The accounting policies used in these segments are consistent with those followed in the preparation of the consolidated financial statements as disclosed in Note 1.

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

12. Segmented information

	General government	Protection to persons & property	Roads, parks and forestry	Transit and traffic	Recreation and culture	Planning and development	Reserves and other	2022
	\$	\$	\$	\$	\$	\$	\$	
Revenues								
Taxation	37,273	29,073	23,466	13,497	34,274	4,532	52,712	194,827
User fees and charges	1,616	2,149	16,038	4,839	11,829	4,293	-	40,763
Government transfers	920	-	8,891	5,511	749	74	-	16,144
Investment income	-	56	696	-	320	175	7,114	8,361
Contributions from developers	-	-	-	-	-	-	7,456	7,456
Fines and penalties	2,365	8,021	-	1,185	-	-	-	11,572
Rents and concessions	299	42	129	257	5,212	71	-	6,010
Licenses and permits	144	7,723	323	921	255	869	-	10,234
Other revenues	877	26	233	-	22,997	25	3,765	27,923
Burlington Enterprises Corporation, net increase in equity	-	-	-	-	-	-	4,415	4,415
Total revenues	43,494	47,090	49,776	26,210	75,636	10,039	75,462	327,705
Expenses								
Salaries and wages	32,369	42,462	21,006	17,794	34,234	6,431	-	154,296
Interest on long-term debt	881	41	591	6	416	-	-	1,935
Materials	229	1,376	1,945	4,202	3,209	562	-	11,523
Contracted services	7,480	2,067	23,740	4,759	21,931	1,048	-	61,025
Rents and financial expenses	974	1,754	167	290	1,523	366	-	5,074
External transfers	96	1,653	8	-	1,646	419	-	3,822
Amortization	1,907	1,725	18,916	3,696	11,236	78	-	37,558
Total expenses	43,936	51,078	66,373	30,747	74,195	8,904	-	275,233
Annual (deficit) surplus	(442)	(3,988)	(16,597)	(4,537)	1,441	1,135	75,462	52,472

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

12. Segmented information

	General government	Protection to persons & property	Roads and parks	Transit and traffic	Recreation and culture	Planning and development	Reserves and other	2021
	\$	\$	\$	\$	\$	\$	\$	
Revenues								
Taxation	34,212	28,228	54,063	9,737	30,208	6,522	23,139	186,109
User fees and charges	1,748	2,314	6,166	4,124	7,109	2,862	-	24,323
Government transfers	2,164	-	4,325	667	3,735	217	-	11,108
Investment income	-	61	613	-	312	149	7,667	8,802
Contributions from developers	-	-	-	-	-	-	14,462	14,462
Fines and penalties	2,423	7,936	-	1,056	-	-	-	11,415
Rents and concessions	212	52	224	239	3,554	65	-	4,346
Licenses and permits	117	5,480	228	640	221	391	-	7,077
Other revenues	608	50	269	-	411	10	4,084	5,432
Burlington Enterprises Corporation, net increase in equity	-	-	-	-	-	-	2,307	2,307
Contributed tangible capital assets	-	-	1,437	-	-	-	-	1,437
Total revenues	41,484	44,121	67,325	16,463	45,550	10,216	51,659	276,818
Expenses								
Salaries and wages	29,854	41,825	21,440	17,940	30,989	5,696	-	147,744
Interest on long-term debt	1,011	49	684	7	287	-	-	2,038
Materials	325	1,119	1,746	2,364	4,095	456	-	10,105
Contracted services	9,723	1,702	17,484	6,018	12,082	862	-	47,871
Rents and financial expenses	892	1,729	208	145	1,162	343	-	4,479
External transfers	46	1,695	-	-	232	409	-	2,382
Amortization	1,970	1,782	18,510	3,594	12,396	41	-	38,293
Total expenses	43,821	49,901	60,072	30,068	61,243	7,807	-	252,912
Annual (deficit) surplus	(2,337)	(5,780)	7,253	(13,605)	(15,693)	2,409	51,659	23,906

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

(All amounts are in thousands of dollars)

13. Lease agreements

The City has entered into lease agreements for office equipment, facility space, vehicles and other services, at a present value of \$35,710 (2021 - \$37,718), which have received Ontario Municipal Board approval where necessary. The aggregate minimum payments under these leases over the next five years and thereafter are as follows:

	\$
2023	1,968
2024	1,997
2025	1,810
2026	1,807
2027	1,689
2028 - 2048	39,399
	<hr/> 48,670

14. Commitments and contingencies

Commitment

BEC has a \$20,000 revolving line of credit facility available for use. A letter of credit in the amount of \$18,000 has been issued in favour of the Independent Electricity Service Operator ("IESO") as security for BEC's purchase of electricity through the IESO. No other amounts were drawn down on the line of credit or non-revolving credit facility at year-end. The credit facility is secured by a general security agreement over Burlington Hydro Inc.'s assets.

Joseph Brant Hospital

Council approved a commitment to the Joseph Brant Hospital expansion project of \$60,000. This was approved as part of the 2010 current budget approval which took place at the Council meeting of March 22, 2010. Funding of the commitment will be through a dedicated tax levy which began in 2010. The 2022 dedicated tax levy was \$3,100 (2020 - \$3,100). A contribution agreement between the City of Burlington and the Joseph Brant Hospital has been signed. As of December 31, 2022 the City had contributed \$56,906 (2021 - \$56,906) to the project.

Contingencies

As at December 31, 2022, certain legal actions and other contingent liabilities are pending against the City. The outcome of these matters is indeterminate at this time and has therefore not been reflected in these consolidated financial statements.

Randle Reef

Council approved a commitment to the Randle Reef Contaminated Sediment Remediation project of \$2,300. This was approved at the Council meeting of September 24, 2012. Funding of the commitment will take place within the 2013-2022 capital budget submission as an annual contribution of \$230 per year for each of the 10 years. A contribution agreement between the City of Burlington and Environment Canada has been signed.

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

(All amounts are in thousands of dollars)

15. Budget figures

Budget figures presented in these consolidated financial statements are based upon the 2022 operating and capital budgets approved by Council. The chart below reconciles the approved budget figures reported in these consolidated financial statements.

	Budget Amount
	\$
Revenue	
Operating	268,208
Capital	7,004
Local Boards	1,480
Less	
Transfers from (to) other funds	13,092
Proceeds on debt issue	(13,092)
Total revenue	276,692
Expenses	
Operating	204,103
Amortization	41,721
Local Boards	1,988
Less	
Transfers to (from) other funds	(2,212)
Debt principal payments	(14,090)
Contributions to boards	16,303
Total expenses	247,813
Annual surplus	28,879

16. Contractual rights

The City holds leases with the tenants of Sims Square, a City-owned property located at 390 Brant Street, for the rental of office and retail spaces. The City is contractually entitled to lease payments for the next 5 years and thereafter, as follows:

	\$
2023	673
2024	472
2025	274
2026	250
2027	220
Thereafter	259
	2,148

The Corporation of the City of Burlington

Notes to the consolidated financial statements

For the Year Ended December 31, 2022

(All amounts are in thousands of dollars)

17. Net change in non-cash working capital balances

The changes in non-cash working capital items are as follows:

	2022	2021
	\$	\$
Taxes receivable	(1,605)	2,638
Accounts receivable	(7,907)	765
Inventories	(253)	(48)
Prepaid expenses	87	(367)
Accounts payable and accrued liabilities	5,214	401
Other liabilities	(10)	(10)
Deferred revenue - general	(814)	2,633
Deferred revenue - obligatory reserve funds	(6,443)	14,296
Employee future benefits	(236)	4,999
	(11,967)	25,307